

ILLINOIS POLLUTION CONTROL BOARD

August 8, 2013

COUNTY OF PERRY,	)	
	)	
Complainant,	)	
	)	
v.	)	AC 13-57
	)	(Administrative Citation)
DONALD and PAM KEENE,	)	
	)	
Respondents.	)	

OPINION AND ORDER OF THE BOARD (by C.K. Zalewski):

On June 18, 2013, the County of Perry (County) timely filed an administrative citation against Donald and Pam Keene (respondents). *See* 415 ILCS 5/31.1(c) (2010); 35 Ill. Adm. Code 101.300(b), 108.202(c). The administrative citation concerns respondents' open dump facility located in the County of Perry. The property is commonly known to the Illinois Environmental Protection Agency (Agency) as the "Pinckneyville/Keene, Donald and Pam" site and is designated with Site Code No. 1450155055. For the reasons below, the Board finds that respondents violated the Environmental Protection Act (Act) (415 ILCS 5 (2010)) and orders respondents to pay \$3,000 in civil penalties.

Under the Act, an administrative citation is an expedited enforcement action brought before the Board seeking civil penalties that are fixed by statute. Administrative citations may be filed only by the Agency or, if the Agency has delegated the authority, by a unit of local government, and only for limited types of alleged violations. *See* 415 ILCS 5/21(o), 21(p), 22.51, 22.51a, 31.1(c), 42(b)(4), 42(b)(4-5), 55(k) (2010); 35 Ill. Adm. Code 108.

In this case, the County alleges that on May 15, 2013, respondents violated Sections 21(p)(1) and 21(p)(7) of the Act (415 ILCS 5/21(p)(1), 21(p)(7) (2010)) by causing or allowing litter and the deposition of construction/demolition debris at the facility. The County asks the Board to impose the statutory \$1,500 civil penalty per violation on respondents, for a total civil penalty of \$3,000. As required, the County served respondent Pam Keene with the administrative citation on June 15, 2013, and served respondent Donald Keene on June 26, 2013, which are both within "60 days after the date of the observed violation." 415 ILCS 5/31.1(b) (2010); *see also* 35 Ill. Adm. Code 101.300(c), 108.202(b).

To contest an administrative citation, a respondent must file a petition with the Board no later than 35 days after being served with the administrative citation. If the respondent fails to do so, the Board must find that the respondent committed the violations alleged and impose the corresponding civil penalty. *See* 415 ILCS 31.1(d)(1) (2010); 35 Ill. Adm. Code 101.300(b), 108.204(b), 108.406. Here, any petition for review was due by July 31, 2013. Respondents failed to timely file a petition. Accordingly, the Board finds that respondents violated Sections 21(p)(1) and 21(p)(7) of the Act.

The civil penalty for violating any provision of Section 21(p) is \$1,500 for each violation, except that the penalty amount is \$3,000 for each violation that is the person's second or subsequent adjudicated violation of that provision. *See* 415 ILCS 5/42(b)(4-5) (2010); 35 Ill. Adm. Code 108.500(a). Because there are two violations of Section 21(p) and there is no indication in the record that either of these is a second or subsequent adjudicated violation, the total civil penalty is \$3,000. Under Section 31.1(d)(1) of the Act, the Board attaches the administrative citation and makes it part of the order below.

This opinion constitutes the Board's finding of fact and conclusions of law.

### **ORDER**

1. The Board finds that Donald and Pam Keene violated Sections 21(p)(1) and 21(p)(7) of the Environmental Protection Act (415 ILCS 5/21(p)(1), 21(p)(7) (2010)).
2. Donald and Pam Keene must pay a civil penalty of \$3,000 no later than September 9, 2013, which is the first business day following the 30th day after the date of this order. Donald and Pam Keene must pay the civil penalty of \$1,500 by certified check or money order made payable to Perry County Solid Waste, c/o Perry County Treasurer, and \$1,500 by certified check or money order made payable the Illinois Environmental Protection Trust Fund. The case number, case name, and Donald and Pam Keene's social security numbers or federal employer identification number must be included on the certified checks or money orders.
3. Donald and Pam Keene must send the respective certified checks or money orders and the remittance forms to:

Perry County Solid Waste  
c/o Perry County Treasurer  
Perry County Government Building  
3764 State Route 13/127  
Pinckneyville, Illinois 62274; and

Illinois Environmental Protection Agency  
Fiscal Services Division  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276

4. Penalties unpaid within the time prescribed will accrue interest under Section 42(g) of the Environmental Protection Act (415 ILCS 5/42(g) (2010)) at the rate set forth in Section 1003(a) of the Illinois Income Tax Act (35 ILCS 5/1003(a) (2010)).

5. Payment of this penalty does not prevent future prosecution if the violations continue.

IT IS SO ORDERED.

Section 41(a) of the Environmental Protection Act provides that final Board orders may be appealed directly to the Illinois Appellate Court within 35 days after the Board serves the order. 415 ILCS 5/41(a) (2010); *see also* 35 Ill. Adm. Code 101.300(d)(2), 101.906, 102.706. Illinois Supreme Court Rule 335 establishes filing requirements that apply when the Illinois Appellate Court, by statute, directly reviews administrative orders. 172 Ill. 2d R. 335. The Board's procedural rules provide that motions for the Board to reconsider or modify its final orders may be filed with the Board within 35 days after the order is received. 35 Ill. Adm. Code 101.520; *see also* 35 Ill. Adm. Code 101.902, 102.700, 102.702.

I, John T. Therriault, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on August 8, 2013, by a vote of 4-0.



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John T. Therriault, Clerk  
Illinois Pollution Control Board

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

COUNTY OF PERRY

Complainant,

vs.

Donald and Pam Keene,

Respondents.

AC 13 -

57

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JUN 18 2013  
STATE OF ILLINOIS  
Pollution Control Board

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by 415 ILCS 5/1 *et. Seq.*, specifically 415 ILCS 5/31.1.

FACTS

1. The Respondents, Donald and Pam Keene , are the present owners; and are in control and possession of a facility located in the County of Perry, State of Illinois.
2. The facility is an open dump and designated with the Site Code #1450155055. The facility is known to the Agency as the Pinckneyville/Keene, Donald and Pam site.
3. The Respondent has owned, occupied, controlled and/or operated the facility at all relevant times hereto.
4. On May 21, 2013, Rebecca Tracy, Field Inspector, Perry County Solid Waste Department, inspected the facility. A true and correct copy of the inspection report, along with Ms. Tracy's affidavit, are attached and incorporated herein by reference as Exhibit A.

VIOLATIONS

On the basis of Field Inspector, Rebecca Tracy's, direct observation, she has determined that the Respondent has caused or allowed open dumping at the above described facility in a manner that resulted in the following violations:

That on May 15, 2013, an on-site inspection of the facility disclosed the following:

1. The Respondent has caused or allowed litter at the facility in violation of 415 ILCS 5/21(p)(1).
2. The Respondent has caused or allowed the deposition of construction/demolition debris at the facility in violations of 415 5/21(p)(7)

CIVIL PENALTY

Pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5), Respondent is subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for each of the violations identified above, for a total of Three Thousand Dollars (\$3,000.00). If Respondent elects not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than August 15, 2013, unless otherwise provided by order of the Illinois Pollution control Board.

If Respondent elects to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2006), and if the Illinois Pollution Control Board issues a finding of violations(s) as alleged herein, after an adjudicatory hearing, Respondent shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the Fifteen Hundred Dollars (\$1,500.00) statutory civil penalty for each violation.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1), if Respondent fails to petition or elects not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and a finding of violation(s) as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, checks shall be made payable in equal amounts (50% of total penalty each) to:

(1) Perry County Solid Waste, c/o Perry County Treasurer, Perry County Government Building, 3764 State Route 13/127, Pinckneyville, Illinois 62274; and,

(2) Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021 North Grand Avenue East, PO Box 19276, Springfield, Illinois 62794-9276.

Respondent shall complete and return the enclosed Remittance Forms with payments to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondent from the date payment is due up to and including the date that payment is received. The Complainant may initiate proceedings against Respondent in Circuit Court or other debt collection actions to collect said penalty and/or hearing costs, plus any interest accrued.

#### **PROCEDURE FOR CONTESTING THIS ADMINISTRATIVE CITATION**

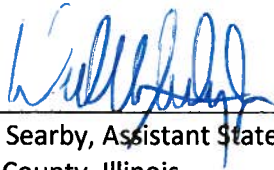
Respondent has the right to contest this Administrative Citation pursuant to and in accordance with 415 ILCS 5/31.1. If Respondent elects to contest this Administrative Citation, then Respondent shall file a Petition for Review with the Clerk of the Illinois Pollution Control Board. A copy of the Petition for Review shall also be filed with David Searby, Assistant State's Attorney, Perry County Courthouse, Pinckneyville, Illinois 62274. **Your Petition for Review must be filed within thirty-five (35) days of the date of service of this Administrative Citation. Your petition must state the reason(s) you believe the present matter should not be issued. If you fail to file your petition and state the reasons the present matter should not be issued, a default order against you will be entered by the Illinois Pollution Control Board.**

Your original Petition must be filed with the Clerk of the Board at:

Clerk, Pollution Control Board  
100 West Randolph, Suite 11-500  
Chicago, IL 60601-3218

A copy must also be sent to:

Office of the State's Attorney, David Searby  
Assistant State's Attorney  
Perry County Courthouse  
Pinckneyville, IL 62274



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David Searby, Assistant State's Attorney  
Perry County, Illinois

DATE: June 14, 2013

Perry County State's Attorney's Office  
Perry County Courthouse  
1 Public Square  
Pinckneyville, IL 62274  
(618)357-6221

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

**Respondents.**

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STATE OF ILLINOIS  
Pollution Control Board

**SIGNATURE:**

**Perry County Solid Waste  
c/o Perry County Treasurer  
Perry County Government Building  
3764 State Route 13/127  
Pinckneyville, IL 62274**



REMITTANCE FORM TO THE ILLINOIS EPA

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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vs.

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JUN 18 2013  
STATE OF ILLINOIS  
Pollution Control Board

FACILITY: Pinckneyville/Keene, Donald and Pam

COUNTY: Perry

DATE OF INSPECTION: May 21, 2013

SITE CODE: 1450155055

DATE REMITTED: \_\_\_\_\_

SS/FEIN NUMBER: \_\_\_\_\_

SIGNATURE: \_\_\_\_\_

NOTE

Please include the information on the blank lines. Mail this form with your check to:

Illinois Environmental Protection Agency  
Attention: Fiscal Services  
PO Box 19276  
Springfield, IL 62794-9276